



# Framing Homelessness Project | Public attitudes tracking debrief | April 2021

Together
we will end
homelessness

## Research and Evaluation Strategy

**Public attitudes tracking**: Consumer Insight national survey; two waves per year until September 2023



#### **Purpose:**

- Set a fresh baseline for the Framing Homelessness
   Project to help asses how far we have to go in shifting public perceptions of homelessness
- Provide a valuable, ongoing resource on public perceptions for the homelessness sector in the UK

## Research set up

#### **INTRODUCTION**

## Overview of Methodology

#### Survey

- 25 minutes
- Completed online
- Nationally representative (profile matched FrameWorks' Message Memo sampling)

#### Sample

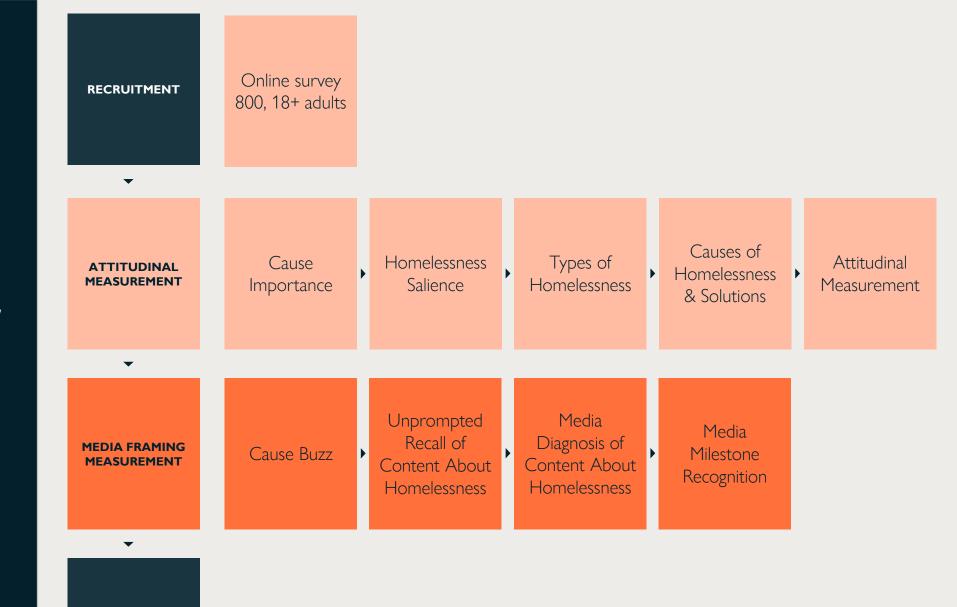
- N=800 per dip
- UK adults, 18+

#### **Analysis**

- Attitudes over time
- Analysis based on exposure to media buzz regarding homelessness
- Reporting by key audiences

#### Questionnaire Flow

Both Lots described in the brief were covered in one survey, allowing us to match up the shifts in perceptions and attitudes to homelessness with what people remember seeing / hearing / reading about homelessness



**CLASSIFICATION** 

#### Analysis

The thinking behind having everything measured in one place is that it enables us to analyse attitudinal response by what people have seen to evaluate the positive or negative framing of homelessness by the media.

The analysis of the data will be done in the reverse of the questionnaire...

### MEDIA FRAMING MEASUREMENT

QUANTIFIES what people remember seeing and hearing about homelessness and how it was portrayed

## **ATTITUDINAL MEASUREMENT**

**QUANTIFIES** people's mental shortcutting and attitudes around homelessness

Analysis that amalgamates these two data streams will lead us to revealing the media discourse and its true impact on the general public

#### Mental Shortcuts

We know that the mental shortcuts about homelessness are deep-rooted and must be transformed in order for the current systems to be changed as needed.

Therefore, we will pay particular attention to their development over time, and the impact of media exposure on these patterns.

HOMELESSNESS = ROUGH SLEEPING

INDIVIDUALISM AND POOR CHOICES DRIVE HOMELSSNESS

HOMELESSNESS IS INEVITABLE AND UNSOLVEABLE

## Comparisons & Analysis

A NOTE ON COMPARISONS:

Attitudinal data is generally very slow moving, so we're not expecting to see any immediate significant moves.

As this is a benchmarking exercise, we will report on any directional travel in attitudes and call out any significant spikes in data.

Following a thorough audit of existing data sources, we have benchmarked against previous Ci brand tracking. All Ci brand tracking has been administered with a similar survey format and across the same panel provider giving solid consistency.

CRISIS AT CHRISTMAS 2019 TRACKING PRE – SEPTEMBER 2019

N = 413

CRISIS AT CHRISTMAS 2019 TRACKING PEAK – NOV+DEC 2019

N=828

HOME FOR ALL 2012 TRACKING PEAK – JULY 2019

N=617

CRISIS ATTITUDES TRACKING BENCHMARKING— OCTOBER 2019

N=804

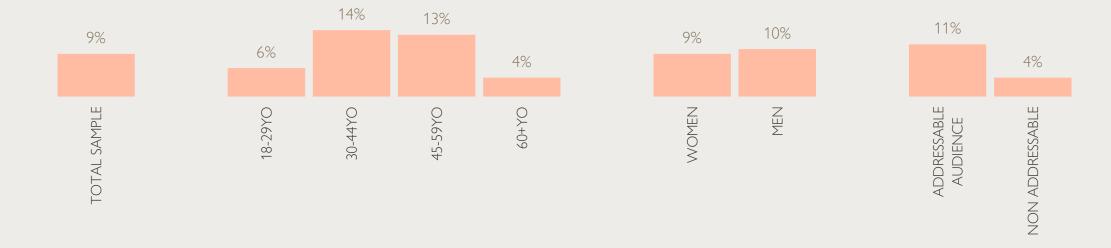
## Context

#### **CONTEXT**

#### Proximity to Homelessness October 2020 by Audience

Q. Have you or anyone close to you ever been affected by, or personally involved in any of the following?

Just under I in I0 have claimed proximity to homelessness, this shows us that most knowledge, understanding and opinion towards homelessness will be influenced by other sources of information.

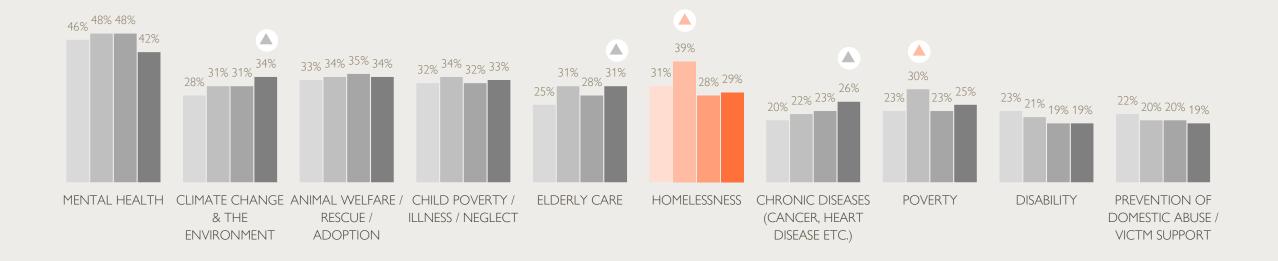


#### CONTEXT

## Cause Importance: Top 10 Mentions

Q. From the list below, please select the five issues that you feel most passionately about.

Homelessness is the 6<sup>th</sup> most mentioned cause people feel passionately about, with a clear Christmas seasonality. Climate change, elderly care and chronic diseases are the causes which are currently building...



■ HFA PEAK - JULY 2020



■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 2020

■ CAC 2019 PEAK - NOV+DEC 2019

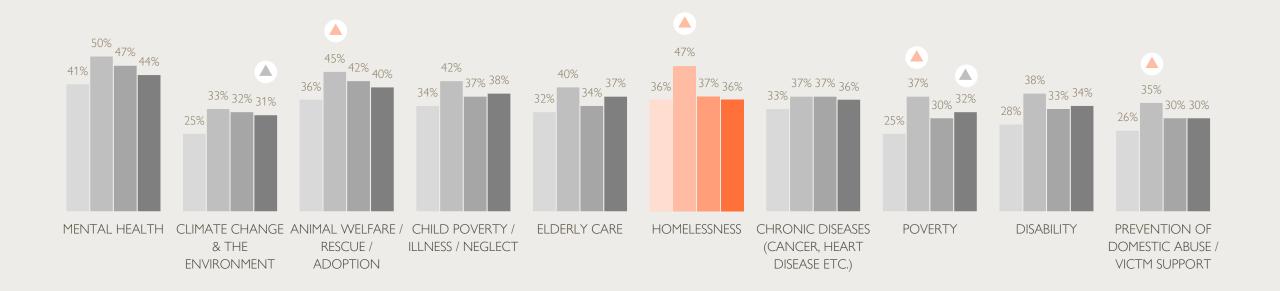
CAC 2019 PRE - SEPTEMBER 2019

#### CONTEXT

#### Cause Support

...it's a busy space, the distribution of support shows people on average would consider supporting 3-4 causes. There's a clear build in support for all these causes around Christmas.

Q. Which of the following causes would you ever consider supporting?





■ HFA PEAK - JULY 2020



■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 2020

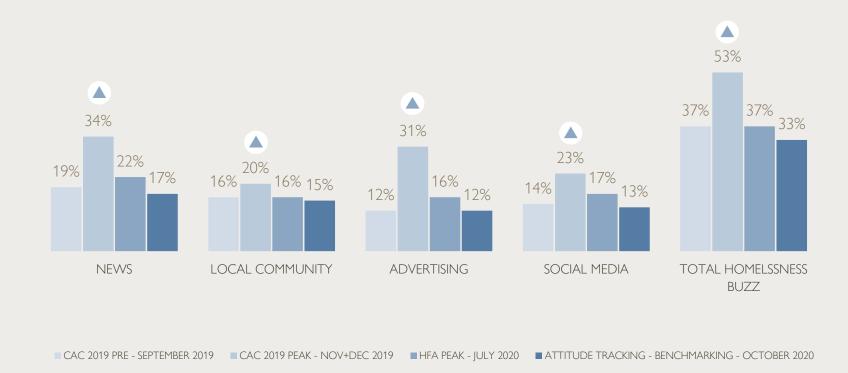
■ CAC 2019 PEAK - NOV+DEC 2019

CAC 2019 PRE - SEPTEMBER 2019

#### Homelessness Buzz Over Time

Q. Which of the following causes have you heard about on the news / seen activity for in your local community / seen advertising campaigns for / seen anything about on social media recently?

## There's a clear spike in homelessness buzz around Christmas. YOY overall homelessness buzz is very slightly lower in 2020.



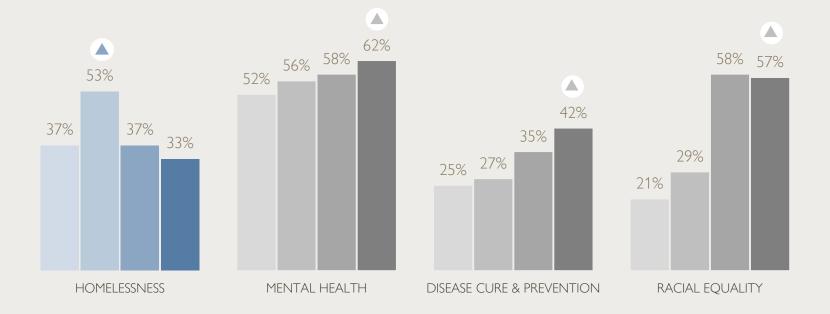




#### Total Cause Buzz Over Time

Q. Which of the following causes have you heard about on the news / seen activity for in your local community / seen advertising campaigns for / seen anything about on social media recently?

Clearly, other causes have emerged in 2020, and are dominating buzz, potentially crowding out homelessness.



CAC 2019 PRE - SEPTEMBER 2019 CAC 2019 PEAK - NOV+DEC 2019 HFA PEAK - JULY 2020 ATTITUDE TRACKING - BENCHMARKING - OCTOBER 2020

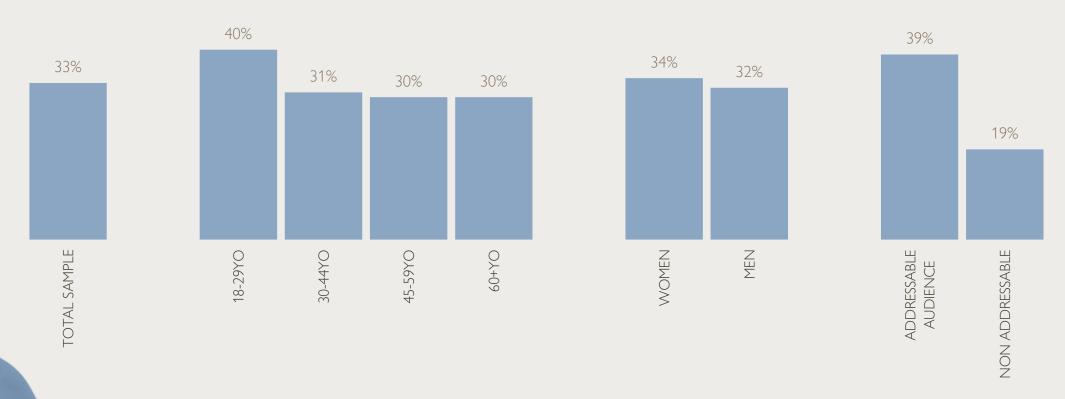




### By audience, we can see younger adults are more receptive to homelessness buzz.

#### Total Homelessness Buzz October 2020 by Audience

Q. Which of the following causes have you heard about on the news / seen activity for in your local community / seen advertising campaigns for / seen anything about on social media recently?



## Detailed Recall Summary Top 5 Most Salient Items

Q. You said you've recently seen or heard something about homelessness recently. Please type in as much as you can of what you remember seeing or hearing about homelessness.

Charity campaigning and 'Everyone In' are the most salient moments. Shelter is the most mentioned individual organization, and almost I in 10 state witnessing rough sleeping first-hand.

"Charity campaign against homelessness"

13%

"Government protecting the homeless during COVID-19"

13%

"Shelter / Shelter ad / Shelter charity"

8%

"Seeing rough sleepers in my town"

8%

"Big Issue sellers in my town."

"Local groups / charity help / support / fundraising"

7%

"TV report about the high number of homelessness in my region" "There has been a nightly service whereby lots of businesses have agreed to cook decent healthy food, its distributed every night".

#### SALIENCE, SERIOUSNESS & PORTRAYAL

In the media

Q. Thinking about everything you have seen or heard in the media about homelessness recently, which of the following apply to the things you have seen, heard or read?

THE STORIES WERE ABOUT...

## Most people see homelessness framed in the media as common, compared to about I in 4 who remember hearing about prevention.

Media narrative focuses on rising cases (not decreasing/preventing)



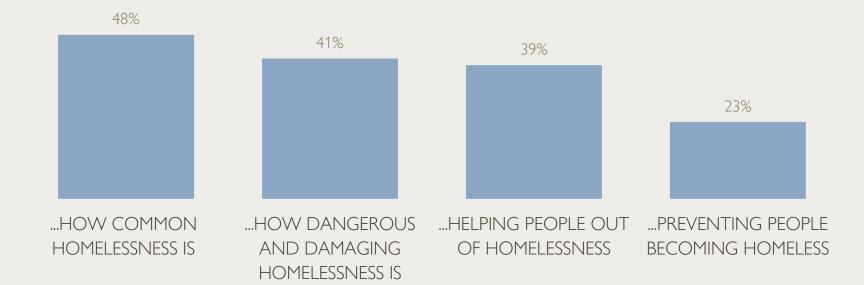
Michael Buchanan

@BBCMBuchanan

Awful figures for homelessness in London just out. In the year to March 2020, more than 10,700 people were found rough sleeping, a rise of 21% on the year before.

11:05 am · 9 Sep 2020 · Twitter for iPad

116 Retweets 9 Quote Tweets 83 Likes



■ ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

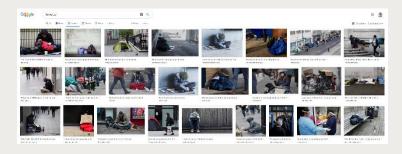
## #1 narrow definition of homelessness

#### Mental Shortcut Rough Sleeping

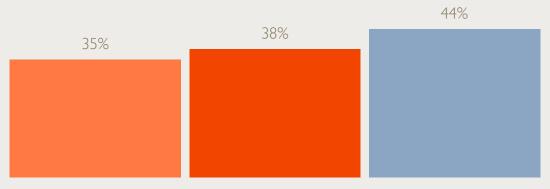
Q. Thinking about homelessness, to what extent do you agree or disagree with each of the following statements?

% AGREE AT ALL

There's a sign that the recent spotlight on homelessness, with a clear framing around rough sleeping has potentially strengthened the mental shortcut.



A quick Google search for 'homeless' corroborates this



PEOPLE ARE ONLY REALLY HOMELESS IF THEY ARE SLEEPING ROUGH ON THE STREETS

■ HFA PEAK - JULY 20202

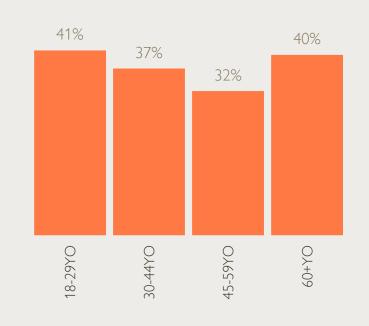
■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 20203

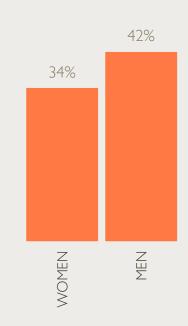
ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

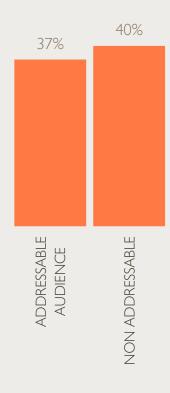
## Mental Shortcut Rough Sleeping BY AUDIENCE

#### AGREETHAT PEOPLE ARE ONLY REALLY HOMELESS IF THEY ARE SLEEPING ROUGH ON THE STREETS







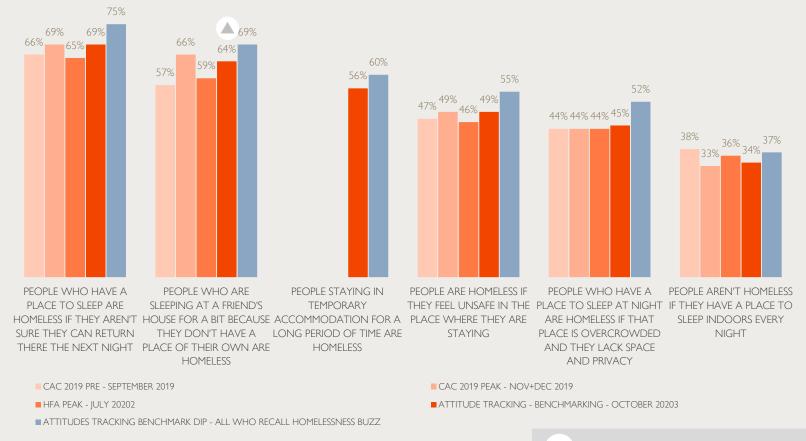


#### Homelessness Truths

Q. Thinking about homelessness, to what extent do you agree or disagree with each of the following statements?

#### % AGREE AT ALL

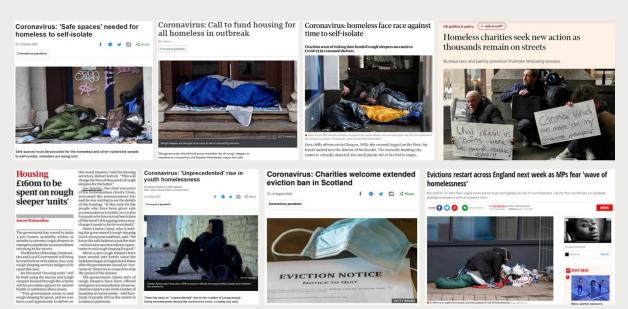
## There's a slight directional build across the truths about homelessness, and these are being fortified by media framing.



#### Mental Shortcut

HOMELESSNESS = ROUGH SLEEPING

Media narrative focuses almost entirely on rough sleeping... it's also the most visible form for most people, reinforcing the narrative that individuals rough sleeping is what homelessness looks like

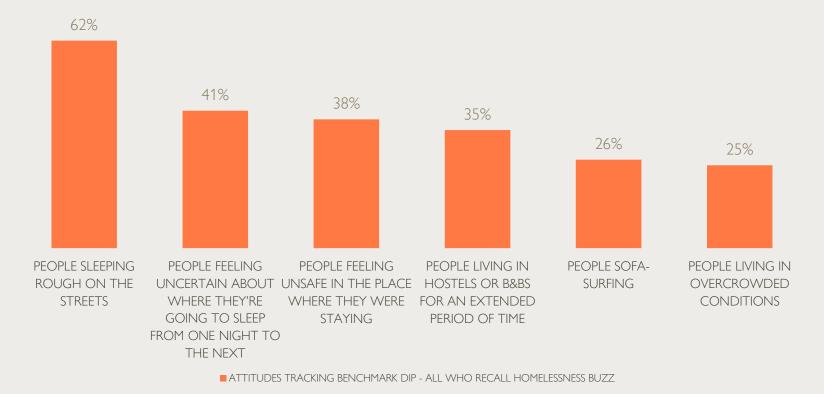


'Everyone In' news coverage was frequently underpinned with rough sleeper imagery or headlines

## Types Of Homelessness Featured in Media

Q. Which of the following, if any, do you remember featuring in the things you've seen/heard about homelessness recently?

## Therefore, media rhetoric is dominated by rough sleeping. Only a quarter reference hearing about sofa-surfing.

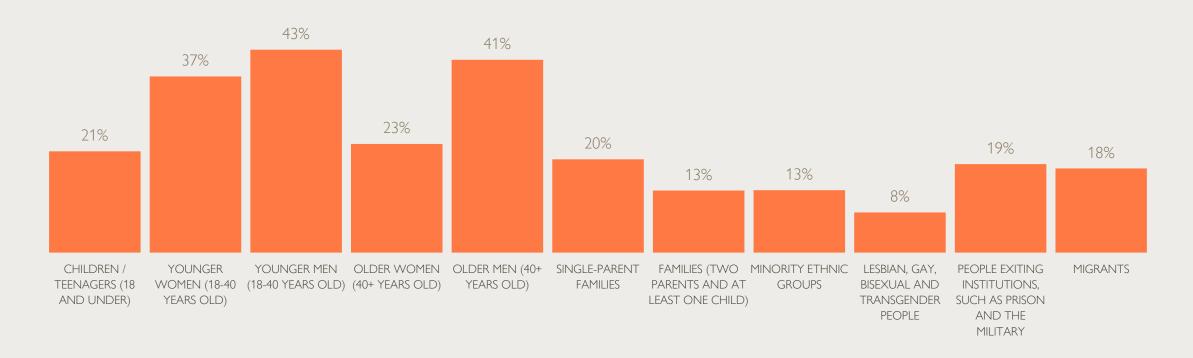


Base: Attitudes Tracking Benchmark Dip: All who have heard / seen any homelessness buzz (264).

## Types Of People Portrayed In Homelessness In The Media

Q. Who was featured in the stories you've seen/heard about homelessness?

Men dominate the people portrayed, but it's just as likely to be younger men as it is the stereotypical older male. Young women are also clearly recalled.



ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

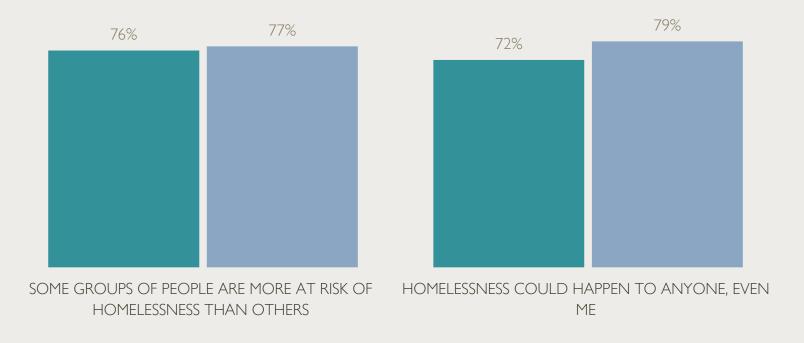


#### **SALIENCE, SERIOUSNESS & PORTRAYAL**

Homelessness

perceptions
Q.. Here's some statements people have made about homelessness - we'd like to know what you think about the extent to which you agree or disagree with each one

#### People do have an awareness that some people are more at risk than others whilst also recognizing their own proximity



\*\*ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 2020

### Framing conclusions and recommendations

#### We can see that:

- People recognise different forms of homelessness, but there is significant room to build on this still.
- Rough sleeping as the only real form persists for 40% and is top of mind in buzz recall.
- Stereotypes (forms and people) are coming through in buzz recall.

#### In response, we can:

- Keep working hard to widen the forms of homelessness we talk about.
- Keep working hard to broaden the types of people featured in comms and challenge stereotyping/ stigma through imagery.
- Use strong agreement with 'some groups are more at risk' to our advantage by re-confirming this idea in our messaging but watch for stereotypes.
- Watch out for reconfirming a sense that 'everyone is at risk' of homelessness as this doesn't speak to the sector view that some groups are more at risk of homelessness than others.

## #2 homelessness happens because people make bad choices

## Unprompted Causes of Homelessness

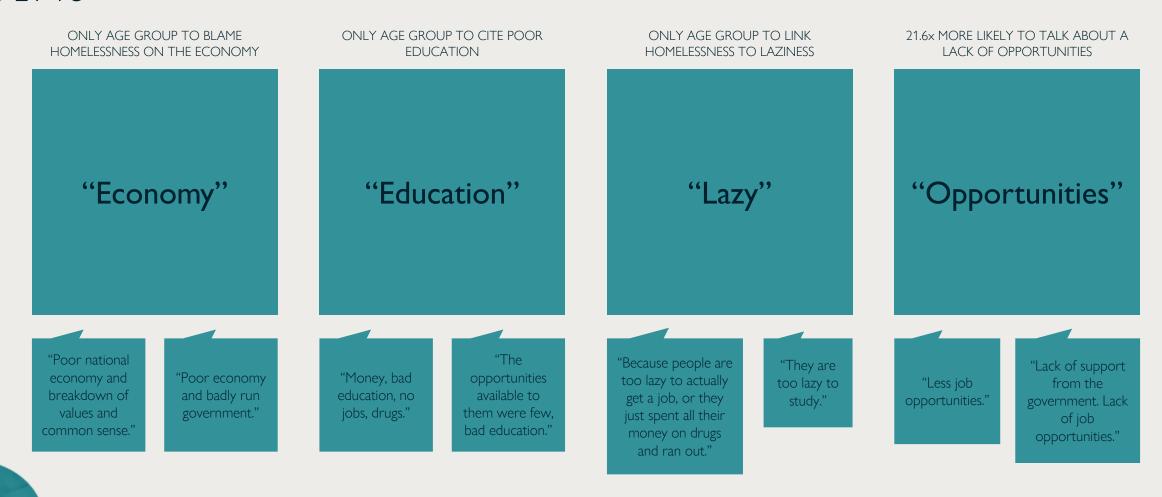
Q. Please can you tell us what you think the main causes of homelessness are?

People's automatic response to homelessness is consistent over time.

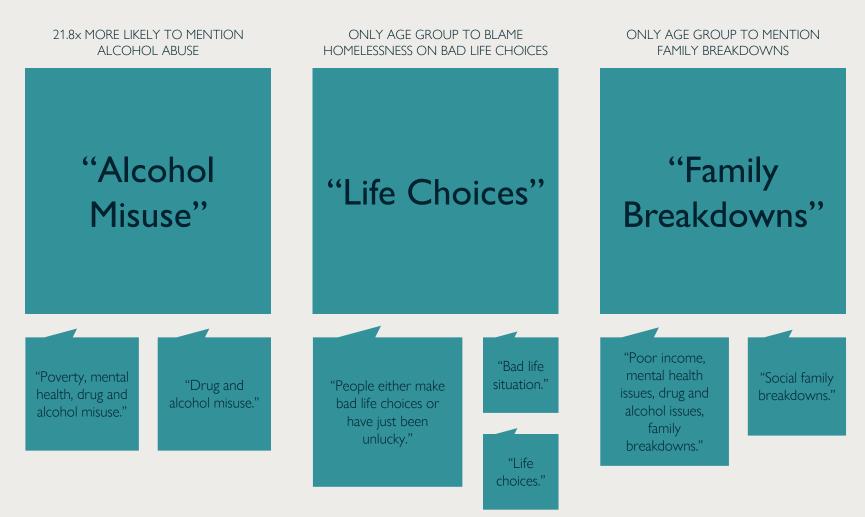
A quarter attribute it straight to drugs.

	HFA PEAK – JULY 2020	ATTITUDES – OCT 2020
"Drug abuse / use / addiction"	23%	26%
"Unemployment / losing a job / redundancy"	20%	20%
"Mental illness / mental health problems"	15%	16%
"Alcohol / alcohol abuse"	12%	16%
"Debt / financial issues / money reasons"	20%	15%
"Poverty"	14%	12%
"Relationship breakdown / divorce"	10%	9%
"Family feuds / disputes"	9%	7%
"Lack of housing / affordable housing"	6%	6%
"Domestic violence / domestic abuse"	5%	5%

Causes of Homelessness Language Analysis by Age 18-29 YO Amongst 18-29 YO, the language used to describe the causes of homelessness reflects their own challenges and struggles



Causes of Homelessness Language Analysis by Age 30-44 YO Alcohol, bad life choices and family breakdowns differentiate 30-44 YO in terms of causes of homelessness.



Causes of Homelessness Language Analysis by Age 45-59 YO The reference to alcohol transforms into an addiction reference amongst 45-59 YO, and this age group are more likely to refer to people experiencing homelessness as 'them'.

15x MORE LIKELY TO MENTION ALCOHOL ADDICTION

"Alcohol Addiction"

"Drug addiction, alcohol addiction, gambling addiction, relationship break up, domestic abuse, job loss."

"A number of causes including drug and alcohol addiction, relationship breakdown or job loss."

4.2x MORE LIKELY TO ARTICULATE HOMELESS PEOPLE AS 'THEM'

"3<sup>rd</sup> person plural"

"Many are self inflicted, you set them up in accommodation, councils furnish them, they don't pay rent when its paid to them to pay a landlord. Many don't want to do anything except roam the streets, can't handle any responsibility."

"Not enough places for them."

Causes of Homelessness Language Analysis by Age 60+ YO Drug use is a more prevalent cause amongst 60+ YO, and they are more likely to articulate homelessness being caused by stress.

6.6x MORE LIKELY TO TALK ABOUT DRUG USE

ONLY AGE GROUP TO LINK STRESS
TO HOMELESSSNESS

2.1x MORE LIKELY TO REFERENCE PEOPLE LEAVING THEIR HOMES

"Drug use"

"Stress"



"Job losses relationship break up alcoholics drug use."

"Drinking and drug use."

"Tragedy in someone's life causing mental and emotional stress therefore being unable to cope with life's problems." "Mental illness, escaping from abuse. Post traumatic stress."

"Young people ejected from their family home or have left the family home for some reason."

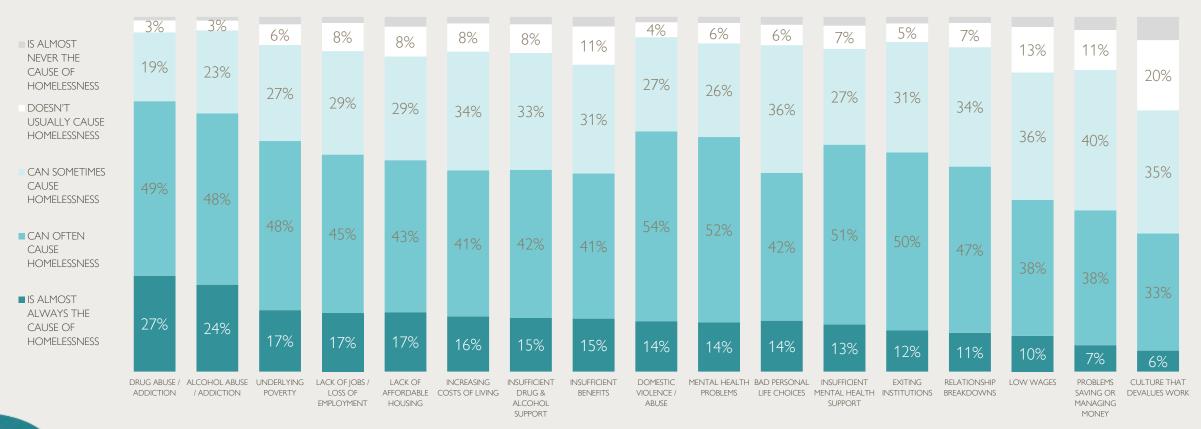
"Problems at home or drugs, alcohol and lack of money."

"People leaving home when not ready to do so."

#### Scale Of Extent Of Homelessness Causes October 2020

Q. In your view, how much do each of the following cause homelessness in this country?

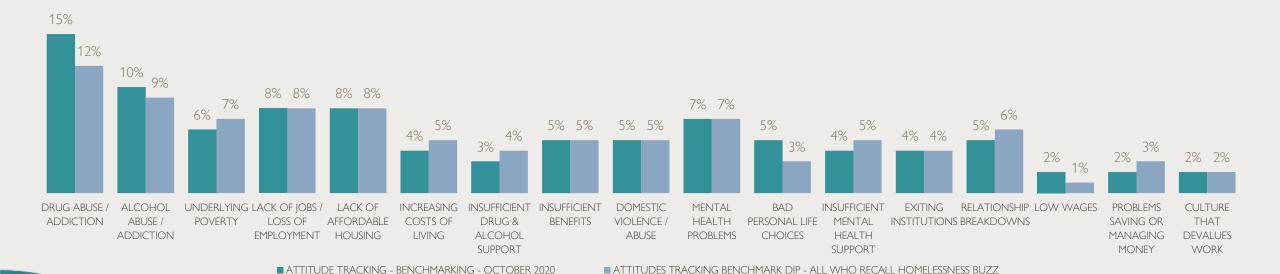
Indeed, drugs and alcohol are seen as an almost constant cause of homelessness for a quarter of UK adults. But structural causes are there in public thinking as well.



Most Common Cause of Homelessness October 2020

Q. Please now think about the things that you feel are significant causes of homelessness. Please rank them in order of how significant you feel each one is a cause of homelessness in the UK.

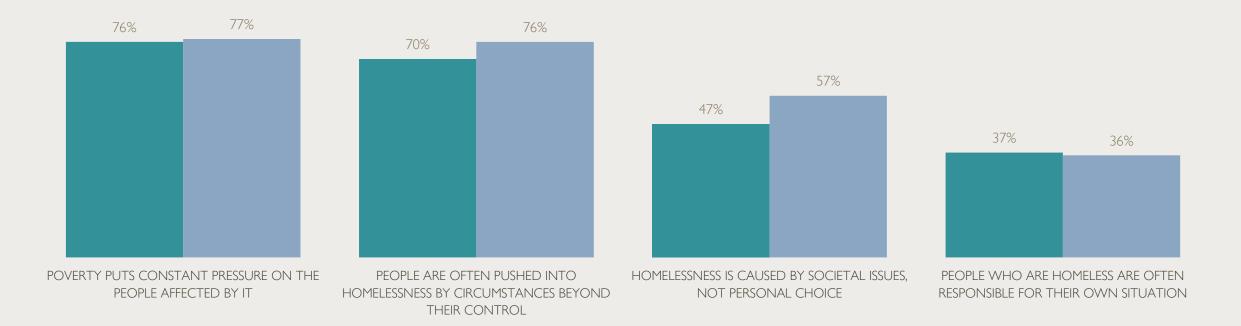
Drugs or alcohol abuse are regarded as the main cause of homelessness by a quarter. Although media exposure is eroding this belief.



## Attitudes October 2020

Q. Here's some statements people have made about homelessness - we'd like to know what you think about the extent to which you agree or disagree with each one.

The constant pressure metaphor is clearly understood. Media exposure has some impact on attitudes concerning structural causation, but this is an area that requires some re-framing.



■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 2020

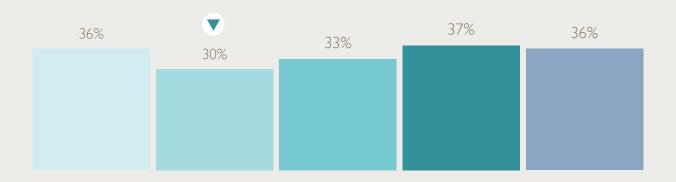
ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

#### Mental Shortcut Individual Choice

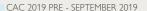
Q. Thinking about homelessness, to what extent do you agree or disagree with each of the following statements?

#### % AGREE AT ALL

This mental shortcut was softened over Christmas, when we know buzz will be heaviest and predominantly driven by charity discourse.



HOMELESS PEOPLE ARE OFTEN RESPONSIBLE FOR THEIR OWN SITUATION



<sup>■</sup> HFA PEAK - JULY 20202



<sup>■</sup> ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

CAC 2019 PEAK - NOV+DEC 2019

<sup>■</sup> ATTITUDE TRACKING - BENCHMARKING - OCTOBER 20203

#### **TYPES OF HOMELESSNESS**

Mental Shortcut

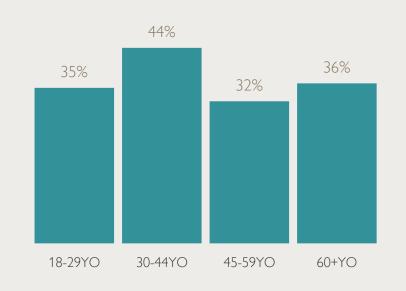
Individual Choice

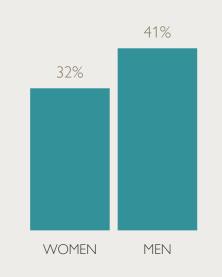
BY AUDIENCE

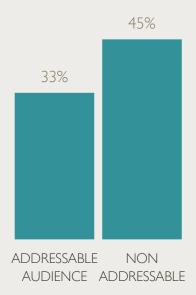
### This mental shortcut is firmly held amongst the non-addressable audience, so it is crucial to break down to drive support for the cause.

#### AGREETHAT HOMELESS PEOPLE ARE OFTEN RESPONSIBLE FOR THEIR OWN SITUATION









### Framing conclusions and recommendations

#### We can see that:

- Individualistic causes are still top of mind.
- But, systemic causes are there in public thinking to be elevated.

#### In response, we can:

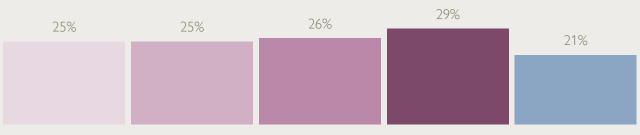
- Keep working hard to shine a light on structural causes including how we talk about drugs/alcohol early life trauma and inadequate service provision.
- Dial up the *interdependence* values frame when identifying structural causes we know this frame is powerful for building structural thinking.
- Watch out for activating strong mental shortcuts around behaviour, choice, and willpower.
- Use our tested metaphor *constant pressure* to explain why homelessness happens and set up how solutions work.

# #3 fatalism and 'the system is rigged'

### Comms Challenge Homelessness is Inevitable

Q. Thinking about homelessness, which of the following statements best applies...

### Media exposure has a greater impact in softening this idea than the others measured.



HOMELESSNESS WILL ALWAYS EXIST IN OUR SOCIETY, NO MATTER WHAT WE DO

■ HFA PEAK - JULY 2020

■ CAC 2019 PEAK - NOV+DEC 2019

■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 2020

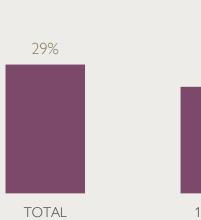
CAC 2019 PRE - SEPTEMBER 2019

<sup>■</sup> ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

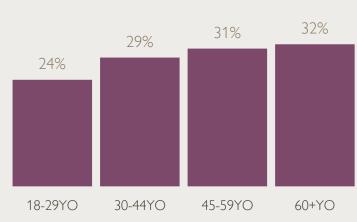
## Comms Challenge Homelessness is Inevitable BY AUDIENCE

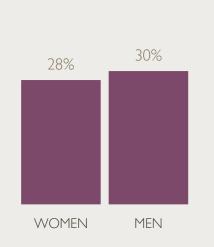
HOMELESSNESS WILL ALWAYS EXIST IN OUR SOCIETY, NO MATTER WHAT WE DO

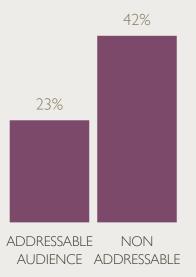
There's a very clear age skew on this fatalism challenge, with the youngest feeling most positive.



SAMPLE





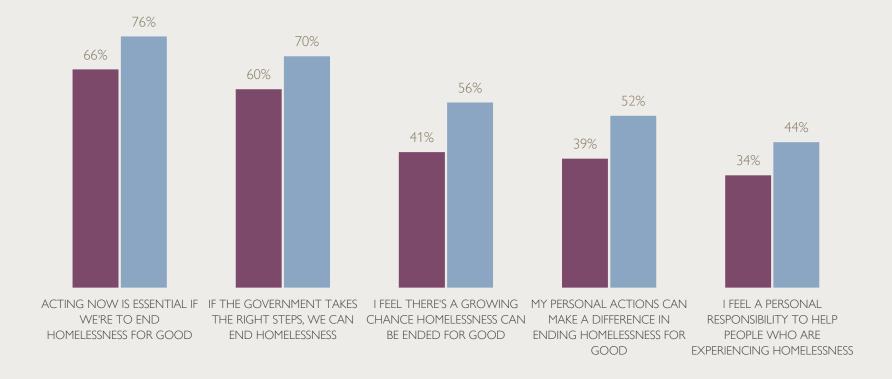


### Attitudes: Positive Solutions + Optimism

Q. Here's some statements people have made about homelessness - we'd like to know what you think about the extent to which you agree or disagree with each one.

#### % AGREE AT ALL

### Heartening responses around action and effectiveness - driven up by exposure to homelessness buzz



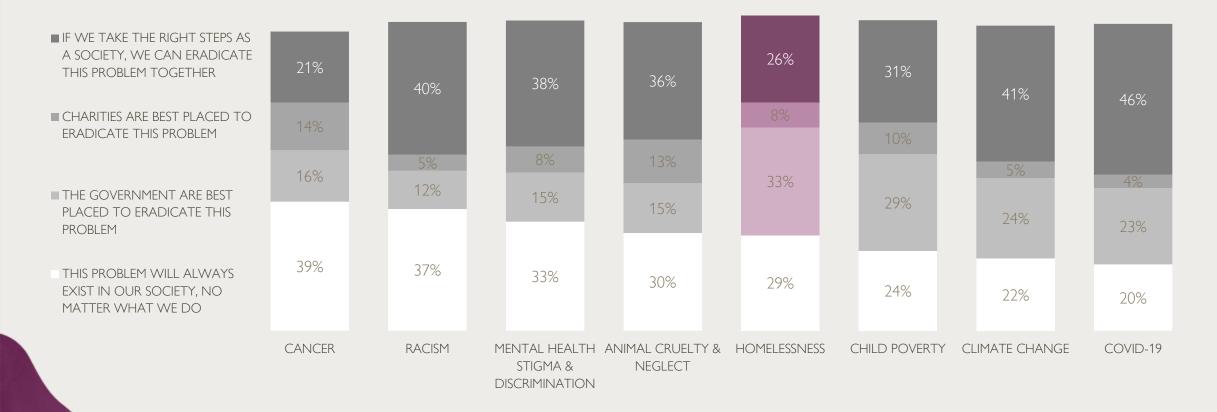
■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 2020

ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

### Cause Solvability October 2020

Q. Thinking about ... which of the following statements best applies...

Homelessness is not the most fatalistic cause in October 2020, but it is the one where society puts the biggest responsibility on the government to solve...



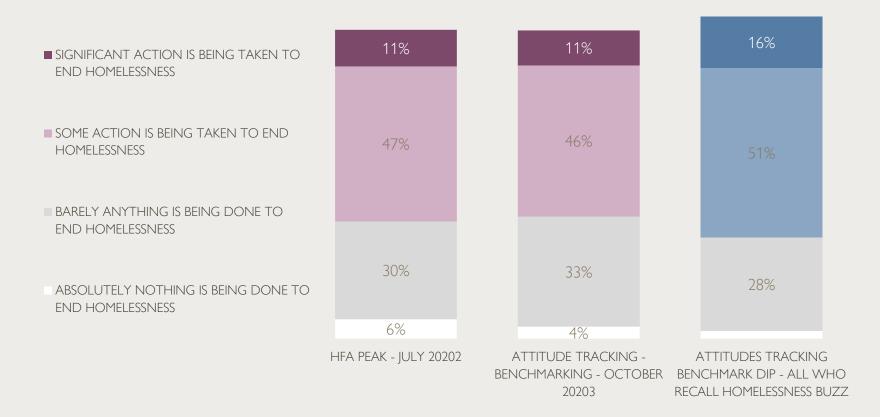
Ci

Base: Attitudes Tracking Benchmark Dip (804)

#### Action Taken Towards Ending Homelessness

Q. Thinking about the UK as a whole, to what extent do you think that there is something being done to end homelessness for good?

Most people acknowledge that something is being done to end homelessness, and exposure to media enforces this belief.



### Framing conclusions and recommendations

#### We can see that:

- The belief in inevitability persists for 29% of people and is an important barrier for the non-addressable market.
- A sense of optimism and the effectiveness of action taken outweighs inevitability.
- The 'Government as protector' mental shortcut is strong, and the majority recognise action being taken.

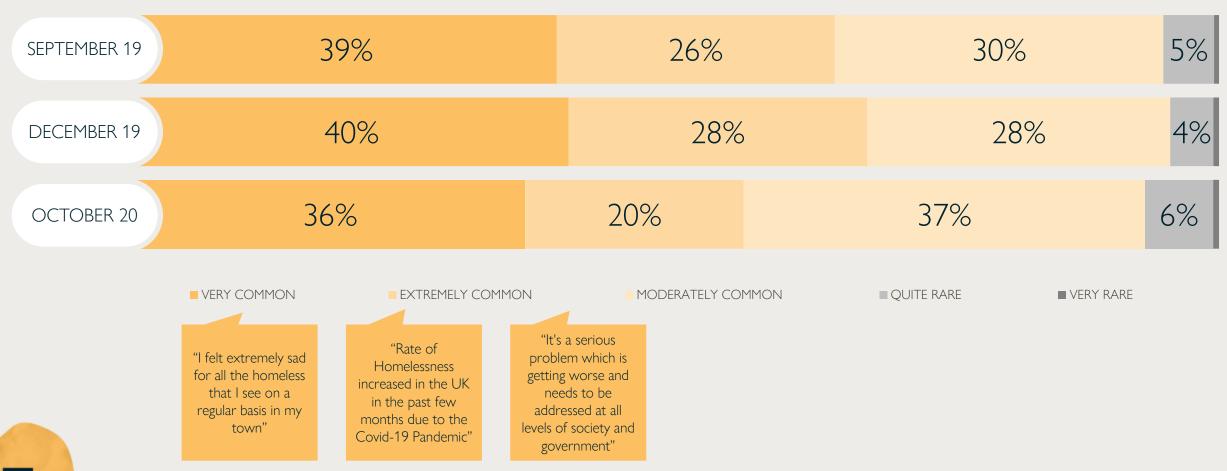
#### In response, we can:

- Be bold and confident in our calls for government action to end homelessness the public are with us. Dial up the 'government as protector' mental shortcut.
- Talking about the impact of action being taken (and explaining how it happened) increases our sense of efficacy and drives belief in ending homelessness.
- Keep an eye on activating fatalism check for getting stuck in the problem with incomplete stories which leave no room for improvement in systems or leave out solutions.

#### Homelessness Salience

Homelessness is very salient in general, with over 9 in 10 expressing homelessness as common.

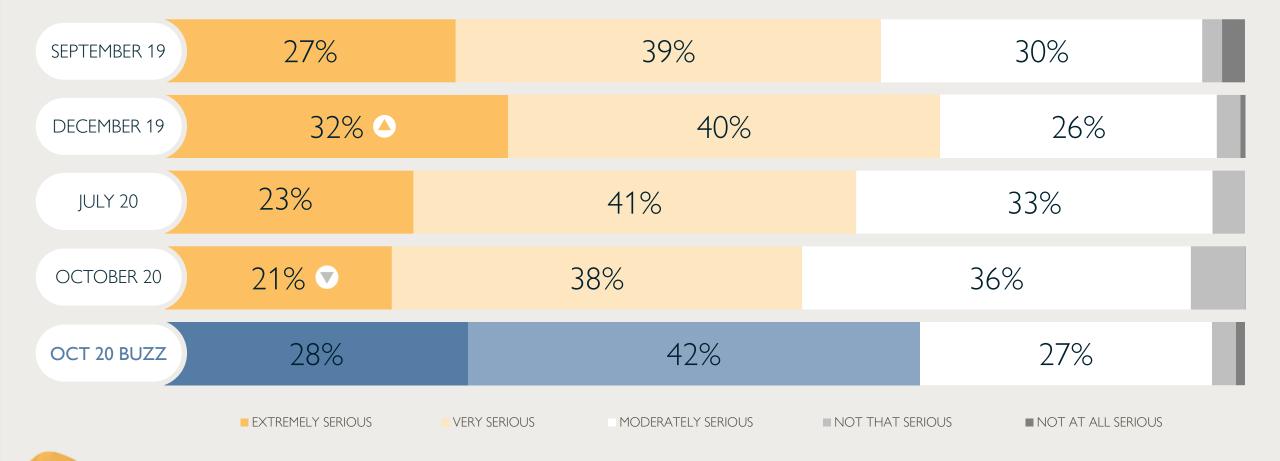
Q. How common do you think homelessness is in the UK?



#### Homeless Seriousness

Q. In your view, how serious of a problem is homelessness in the UK?

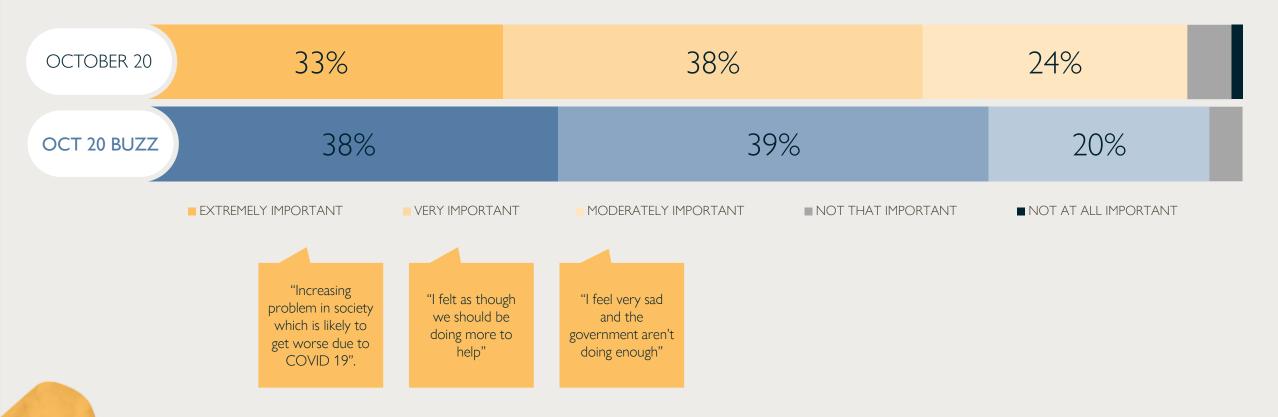
Homelessness is therefore seen as a serious problem, though somewhat less than last year. Exposure to buzz emphasizes seriousness...



### Importance of Reducing Homelessness

Q How important do you think it is to reduce homelessness in this country?

...and the importance attributed to the cause also increases with media exposure.

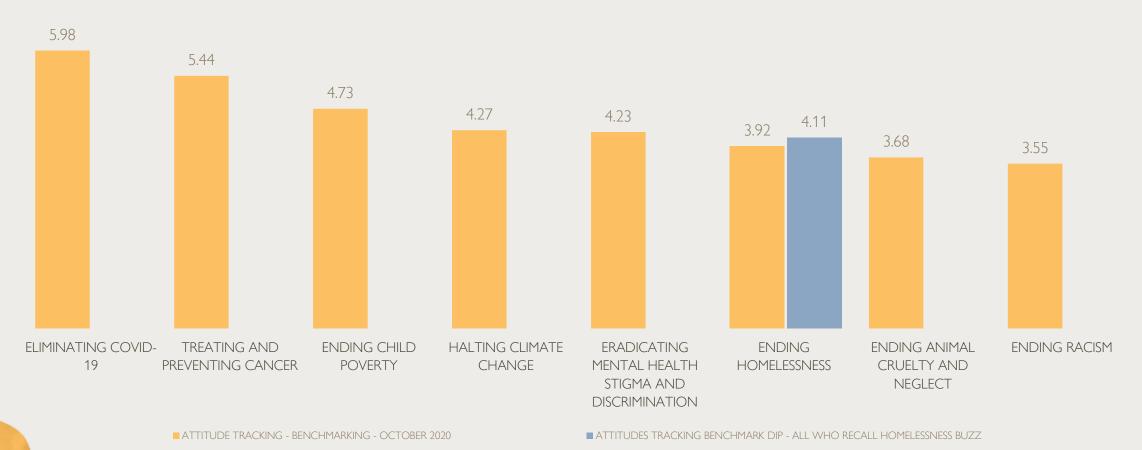


Ci

### Cause Solving Priority Mean Scores

Q. Please now think about each of these challenges that our country faces, please rank them in the order which you feel they should be prioritized

### However, even amongst the buzz aware, homelessness falls outside people's top 5 priorities.

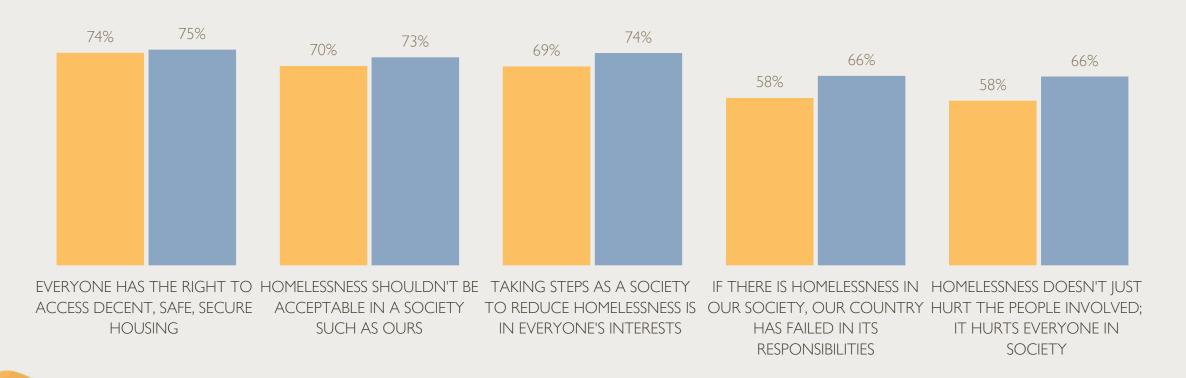




#### Value judgements

Q.. Here's some statements people have made about homelessness - we'd like to know what you think about the extent to which you agree or disagree with each one

Statements reflecting our moral human and interdependence values show broad agreement – we can use these as tools to drive connection with homelessness.



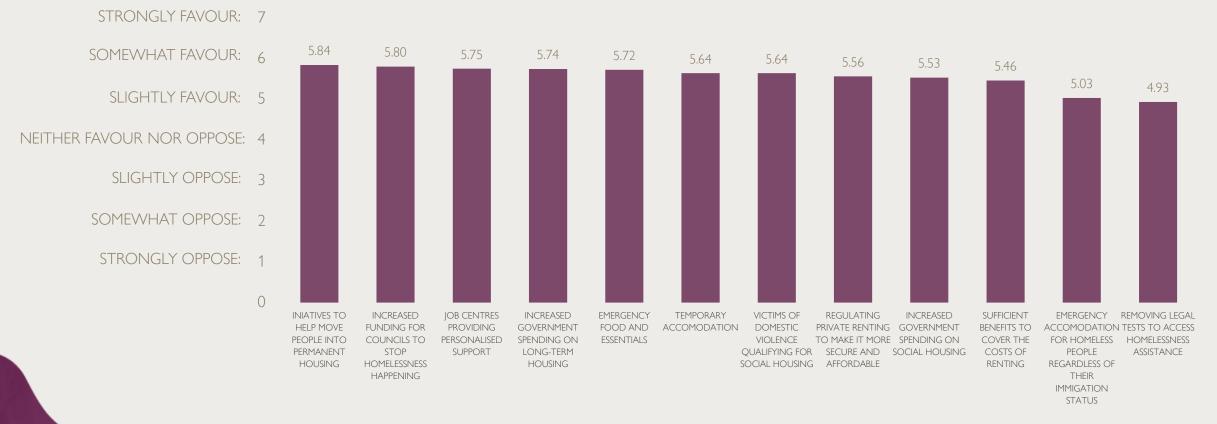


■ ATTITUDES TRACKING BENCHMARK DIP - ALL WHO RECALL HOMELESSNESS BUZZ

### Homelessness solutions

#### Favourability Towards Homelessness Solutions Mean Score

Q. Please indicate the extent to which each of the following policies...



Permanent housing, council funding and job support are the most strongly

favoured interventions - which doesn't reflect what people claim to have

■ ATTITUDE TRACKING - BENCHMARKING - OCTOBER 20203

Base: Attitudes Tracking Benchmark Dip (804)

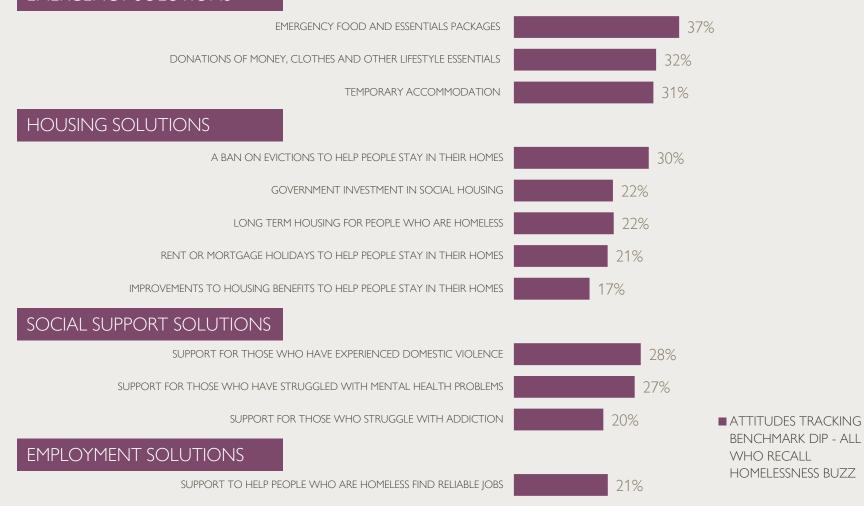
heard about in the media.

### Solutions Mentioned in Homelessness Media

Q. Which of the following solutions to homelessness, if any, do you remember being featured?

### People mainly remember emergency solutions, with the eviction ban and domestic violence support solutions were relatively salient.

#### **EMERGENCY SOLUTIONS**



In the media

Q. Thinking about everything you have seen or heard in the media about homelessness recently, which of the following apply to the things you have seen, heard or read?

THE STORIES WERE ABOUT...

### Most people see homelessness framed in the media as common, compared to about I in 4 who remember hearing about prevention.

Media narrative focuses on rising cases (not decreasing/preventing)



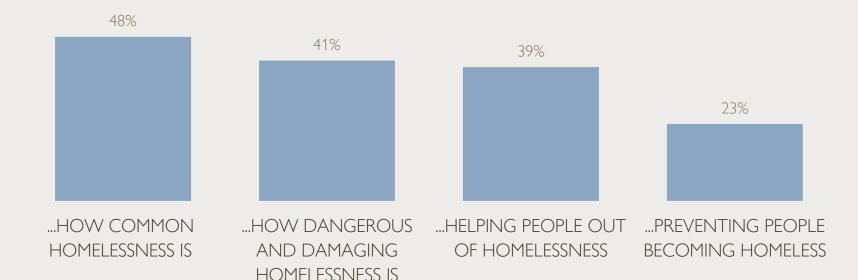
Michael Buchanan

@BBCMBuchanan

Awful figures for homelessness in London just out. In the year to March 2020, more than 10,700 people were found rough sleeping, a rise of 21% on the year before.

11:05 am · 9 Sep 2020 · Twitter for iPad

116 Retweets 9 Quote Tweets 83 Likes



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### Framing conclusions and recommendations

#### We can see that:

- In the context of other causes, homelessness falls behind as an urgent priority.
- And this is despite very high levels of salience, seriousness, importance to reduce.
- Support for solutions is evenly spread and fairly high across the board.

#### In response, we can:

- Use tested moral human rights and interdependence values to frame messages on scale and urgency. Resist the urge to default to 'crisis'/ 'out of control' framing.
- If we dial-up urgency, also dial-up efficacy with solutions at the same time.
- There is strong support for solutions but there is room to bring prevention to the fore. A
  clear focus for media engagement.
- Tell more stories about upstream, preventative solutions, using constant pressure metaphor to describe how prevention works to stop people being pushed into homelessness.

### Conclusions

### Framing conclusions and recommendations

- We still have a way to go to shift public thinking on homelessness
- Thinking is complex there are helpful beliefs to draw on and reinforce in public thinking through our communications
- We have the tools at our disposal these are our tested frames for talking about homelessness

Shifting public attitudes on homelessness in helpful ways requires our collective commitment and sustained effort to reframe.

## Thank you





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